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Energy Industry Associations Tell FERC that DOE Proposal to Subsidize Coal, Nuclear Power Plants is Unsupported by Record, Would Throw a Costly Wrench into Electricity Markets

Joint filing from broad array of groups takes aim at financial "Beneficiaries" as the only entities to support the DOE proposal – and whose filings fail to establish that the proposed subsidies are needed or legally valid

WASHINGTON, D.C., Nov. 7, 2017 — A diverse group of a dozen energy industry associations representing oil, natural gas, wind, solar, efficiency, and other energy technologies today submitted reply comments to the Federal Energy Regulatory Commission (FERC) continuing their opposition to the Department of Energy's (DOE) proposed rulemaking on grid resiliency pricing, in the next step in this FERC proceeding. Action by FERC is expected by December 11.

In these comments, this broad group of energy industry associations notes that most of the comments submitted initially by an unprecedented volume of filers, including grid operators whose markets would be impacted by the proposed rule, urged FERC not to adopt DOE's proposed rule to provide out-of-market financial support to uneconomic coal and nuclear power plants in the wholesale electricity markets overseen by FERC.

Just a small set of interests – those that would benefit financially from discriminatory pricing that favors coal and nuclear plants – argued in favor of the rule put forward by DOE in its Notice of Proposed Rulemaking, or NOPR. But even those interests – termed "NOPR Beneficiaries" by the energy associations – failed to provide adequate justification for FERC to approve the rule, and their specific alternative proposals for implementing the bailout of these plants were just as flawed as the DOE plan, according to the energy industry associations.

Dena Wiggins, president and CEO of NGSA said, "This proposal not only harms consumers, but also resiliency in the market, and the market itself. DOE has failed to identify and support the existence of a problem, warranting a response."

In the new reply <u>comments</u> – submitted in response to the initial comments filed by hundreds of stakeholders on or before October 23 – the energy industry associations made the follow points:

Despite hundreds of comments filed, no new information was brought forth to validate the assertion – by DOE or the NOPR Beneficiaries – that an emergency exists that requires accelerated action to prop up certain power plants that are failing in competitive electricity markets:

• "The record in this proceeding, including the initial comments, does not support the discriminatory payments proposed" by DOE, state the industry groups.

Nearly all of the initial comments filed in the matter take issue with the DOE NOPR and its claim of imminent threats to the reliability and resilience of the electric power system:

"Of the hundreds of comments filed in response to the DOE NOPR, only a
handful purported to provide substantive evidence in support of the proposal. In
contrast, an overwhelming majority of initial comments agree that the DOE
NOPR fails to substantiate its assertions of an immediate reliability or resiliency
need related to the retirement of merchant coal-fired and nuclear generation."

Grid operators filed comments refuting claims that the potential retirement of coal and nuclear plants which could not compete economically present immediate or near term challenges to grid management:

• "Even the RTOs and ISOs themselves filed comments opposing the DOE NOPR, noting that the proposed cost-of-service payments to preferred generation would disrupt the competitive markets and are neither warranted nor justified.... Most notably, this includes PJM Interconnection, ... the RTO in which most of the units potentially eligible for payments under the DOE NOPR are located. PJM states that its region 'unquestionably is reliable, and its competitive markets have for years secured commitments from capacity resources that well exceed the target reserve margin established to meet [North American Electric Reliability Corp.] requirements.' And PJM analysis has confirmed that the region's generation portfolio is not only reliable, but also resilient."

The need for NOPR Beneficiaries to offer alternative proposals reflects the weakness of DOE's rule as drafted, but their options for propping up uneconomic power plants are no better, practically or legally:

 Plans put forward by supporters of the power plant bailout "acknowledge, at least implicitly, that the preferential payment structure proposed in the DOE NOPR is unclear, unworkable, or both. However, the alternatives offered by the NOPR Beneficiaries, are equally flawed both substantively and procedurally, extending well beyond the scope of the DOE NOPR."

Citing one example, the energy groups note that the detailed plan put forward by utility FirstEnergy Service Co. would provide preferential payments far more costly than those now provided to individual power plants needed for immediate reasons (and given a "reliability must run" contract, or RMR):

• "Compensation provided under [FirstEnergy's proposal] would be significantly expanded beyond RMR precedent, going so far as to include bailing [a qualifying]

unit out of debt based on an unsupported assertion that revenues are needed to ensure long-term operation."

Calling the action FERC would be required to take in adopting the DOE proposal "unprecedented," the energy industry associations reiterate their opposition:

"While the undersigned support the goals of a reliable and resilient grid, adoption
of ill-considered discriminatory payments contemplated in the DOE NOPR is not
supportable – or even appropriate – from a legal or policy perspective.

The follow energy industry associations are among those signing the joint comments:

- Advanced Energy Economy
- American Biogas Council
- American Council on Renewable Energy
- American Petroleum Institute
- American Wind Energy Association
- Electric Power Supply Association
- Electricity Consumers Resource Council
- Energy Storage Association
- Independent Petroleum Association of America
- Interstate Natural Gas Association of America
- Natural Gas Supply Association
- Solar Energy Industries Association

Several other groups and individual energy companies signed the comments as well.

LEARN MORE ABOUT THE INDUSTRY GROUPS:

Advanced Energy Economy at www.aee.net

American Biogas Council at www.americanbiogascouncil.org

American Council on Renewable Energy at www.acore.org

American Petroleum Institute at www.api.org

American Wind Energy Association at www.awea.org/DOEresiliencyrule

Electric Power Supply Association at https://epsa.org

Electricity Consumers Resource Council at https://elcon.org

Energy Storage Association at http://energystorage.org/

Independent Petroleum Association of America at www.ipaa.org

Interstate Natural Gas Association of America at www.ingaa.org

Natural Gas Supply Association at www.ngsa.org

Solar Energy Industries Association at www.seia.org

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